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8	APCO
9	International
10	Leaders in Public Safety Communications®
11	Leaders in Public safety communications
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17	Standard for Core Competencies and Minimum Training
18	Standards for Public Safety Communications
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20	Manager/Director
21	APCO Candidate ANS 3.109.3.20XX
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Table of Contents

25	Foreword				
26	Executive Summary				
27	1 INTRODUCTION				
28	1.1	Scope	7		
29	2 Age	NCY RESPONSIBILITIES			
30	2.1	Scope			
31	2.2	General Agency Responsibilities			
32	2.3	Job Description and Performance Expectations	9		
33	2.4	Written Directives			
34	2.5	Support of Professional Development			
35	3 Ord	GANIZATIONAL INTEGRITY			
36	3.1	Scope			
37	3.2	Organizational Integrity Overview			
38	4 Gen	ieral Knowledge and Skills			
39	4.1	Scope			
40	4.2	Knowledge of the Manager/Director			
41	4.3	Skills of the Manager/Director			
42	5 Too	DLS, EQUIPMENT AND TECHNOLOGY	ERROR! BOOKMARK NOT DEFINED.		
43	5.1	Scope	Error! Bookmark not defined.		
44	5.2	Tools, Equipment and Technology	Error! Bookmark not defined.		
45	6 Too	DLS, EQUIPMENT AND TECHNOLOGY	ERROR! BOOKMARK NOT DEFINED.		
46	6.1	Scope			
47	6.2	Training and Certifications			
48	6.3	Career Development			
49	6.4	Compliance			
50	6.5	Performance Standards			
51	6.6	Team Building	20		
52	7 Pue	LIC SAFETY MANAGER/DIRECTOR TRAINING REQUIREMENTS	21		
53	7.1	Scope	21		
54	7.2	Management and Administration	21		

55	7.3	3	Infrastructure Management23	;
			Human Resource Management	
57	8	Acro	DNYMS	;
58	9	GLO	SSARY	;
59	10	A	CKNOWLEDGEMENTS & RESOURCES)
60	11	AI	PCO STANDARDS DEVELOPMENT COMMITTEE)
61	12	N	OTES	L
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Foreword

- 65 APCO International is the world's largest organization of public safety communications
- 66 professionals. It serves the needs of public safety communications practitioners worldwide,
- and the welfare of the public, by providing complete expertise, professional development,
- 68 technical assistance, advocacy, and outreach.
- 69

64

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 each revision.
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Executive Summary

- 125 Across the United States there exists a wide variety of Emergency Communication Centers (ECCs) serving
- a wide array of jurisdictions, municipalities, agencies, and organizations. Whether these ECCs are small,
- 127 with few positions, medium-sized with 15-30 positions, or larger in size with dozens of positions, these
- 128 standards apply to managers and directors.
- 129 One important characteristic shared across the spectrum is the need for a skilled leader to direct and/or
- 130 manage each ECC. A leader who understands not only the technical side of the business, but also
- 131 understands the people side of the business.
- The operation of today's ECC continues to change rapidly as new and improved technology continues tobecome available.
- 134 This standard has been created to help jurisdictions, agencies and organizations select leaders who can
- take their ECC into the future while caring for the most important part of any ECC, the people who make
- 136 it work every day.
- 137

138				
139			Chapter One	1
140			Introduction	
141	1.1	Scope		

This document sets forth the minimum training standards and core competencies required for a Director and/or Manager in today's ECC. This standard has been developed using the Occupational Analysis process with high performing incumbents based on standards and best practices for leading an ECC. The need for such a document is profound in its implications for quality leadership at a time when ECCs continue to face new challenges and near continual change in technology and community expectations.

148			Chapter Two
149			Agency Responsibilities
150	2.1	Scope	e
151 152 153		Manag	the majority of this standard addresses the training of the Public Safety Communications gers/Directors, this chapter outlines the agency's responsibilities for providing training to ew and veteran Managers/Directors in accordance with this standard.
154	2.2	Gene	ral Agency Responsibilities
155 156		2.1.1	The Agency shall establish no less than these minimum training standards while complying with all local, state, federal and tribal laws.
157 158		2.1.2	The Agency shall define the baseline qualifications in addition to requisite cognitive, affective, and psychomotor skills needed to achieve compliance with this.
159 160		2.1.3	During orientation for this purpose, the Agency shall provide the Manager/Director with information, in both verbal and written format, which includes but is not limited to:
161			2.1.3.1 Organizational Structure
162			2.1.3.2 Disciplinary process
163			2.1.3.3 Grievance process
164 165			2.1.3.4 Location of first-aid supplies including Automated External Defibrillator (AED) if available
166			2.1.3.5 Time keeping procedures
167			2.1.3.6 Work hours
168 169			2.1.3.7 Copy of APCO ANS ECC Manager/Director Core Competencies and Minimum Training Standards
170			2.1.3.8 Copy of Mission, Vision, and Core Values
171			2.1.3.9 Information regarding Critical Incident Stress Management (CISM)
172			2.1.3.10 Information regarding an Employee Assistance Program (EAP)
173			2.1.3.11 Information regarding Health and Wellness programs
174			2.1.3.12 Information regarding Safety/Risk Management programs

175			2.1.3.13 Information regarding Stress Management techniques
176			2.1.3.14 Information regarding Peer Support
177 178 179 180		2.1.4	The Agency shall provide the Manager/Director with information regarding response Agency resources, ¹ including location of public safety service buildings, ² apparatus and equipment and emergency response planning documents.
181 182 183 184		2.1.5	The Agency shall provide training and performance expectations to the Manager/Director detailing responses to catastrophic technological or structural failure within the communications center, emergency evacuation plans and recovery processes to ensure the continuity of operations.
185 186 187		2.1.6	The Agency shall provide the Manager/Director with expectations regarding customer service, personal conduct and behavior, courtroom demeanor and ethical rules.
188 189		2.1.7	The Agency shall provide the Manager/Director with access to appropriate state and federal regulations and labor practices including, but not limited to:
190			2.1.7.1 Americans with Disabilities Act (ADA)
191			2.1.7.2 Fair Labor Standards Act (FLSA)
192			2.1.7.3 Family Medical and Leave Act (FMLA)
193			2.1.7.4 Health Insurance Portability and Accountability Act (HIPAA)
194			2.1.7.5 Occupational Health and Safety Administration (OSHA)
195			2.1.7.6 Equal Employment Opportunity Commission (EEOC)
196			2.1.7.7 Any other applicable labor agreements
197			
198	2.2	Job D	Description and Performance Expectations
199 200		2.2.1	The Agency shall clearly define the job description and performance expectations of the Manager/Director.

¹ SWAT, K9, Dive, Search and Rescue, HAZMAT, and other specialized responses.

² Refers to fire stations, precincts, landing zones, and/or hospitals.

201 202	2.2.2	Manager/Director to meet Agency performance standards:
203		2.2.2.1 Position specific training
204		2.2.2.2 Ongoing Professional Development (including benchmarks and timelines)
205		2.2.2.3 Any necessary certifications or licenses
206 207	2.2.3	The Agency shall establish detailed and defined performance expectations, providing and ensuring a clear understanding of those expectations.
208 209		2.2.3.1 The Agency shall provide the Manager/Director with an overview of its quality assurance (QA) process.
210 211		2.2.3.2 The Agency shall have an established mechanism by which the job performance of the Manager/Director is regularly reviewed and evaluated.
212 213		2.2.3.3 The Agency shall ensure performance objectives are met by the Manager/Director.
214 215 216		2.2.3.4 The Agency shall provide ongoing opportunities for the Manager/Director to provide and receive feedback during a review of the individual's job performance.
217 218 219		2.2.3.5 The Agency shall provide a mechanism during the performance review wherein the Manager/Director can identify goals and objectives to be accomplished in the course of employment.
220	2.2.4	The Agency shall inform the Manager/Director of types of actions that could be
221 222		considered cause for disciplinary action including loss of certification, license or employment.
223 224		2.2.4.1 The Agency shall document and address unacceptable performance with the Manager/Director in a timely manner.
225		2.2.4.2 The Agency shall ensure a fair and consistent application of the disciplinary
226		processes associated with performance.
227	2.2.5	The Agency shall provide applicable training and continuing education
228		opportunities for the Manager/Director in areas identified within the job
229		description, performance expectations and in the knowledge and skills areas
230		identified in Chapter 4, General Knowledge and Skills.
231	2.2.6	The Agency shall provide the Manager/Director with the information on how and
232		to whom they may address training issues and concerns.

2.2.2 The Agency shall provide for and support the following, in order for the

2.2.7 The Agency shall maintain a complete training record for the Manager/Director
 according to applicable record retention guidelines.

235 2.3 Written Directives

- 236
 2.3.1 The Agency shall keep all written directives up to date and shall provide the most
 237 current written directives to the Manager/Director.
- 2.3.2 The Agency shall make readily available documents that identify regulations,
 recommendations, or mandates within the public safety communications
 industry including but not limited to:
- 241 2.3.2.1 APCO Standards
- 242 2.3.2.2 National Response Framework
- 243 2.3.2.3 National Fire Protection Association (NFPA)
- 244 2.3.2.4 Freedom of Information Act (FOIA)

245 2.4 Support of Professional Development

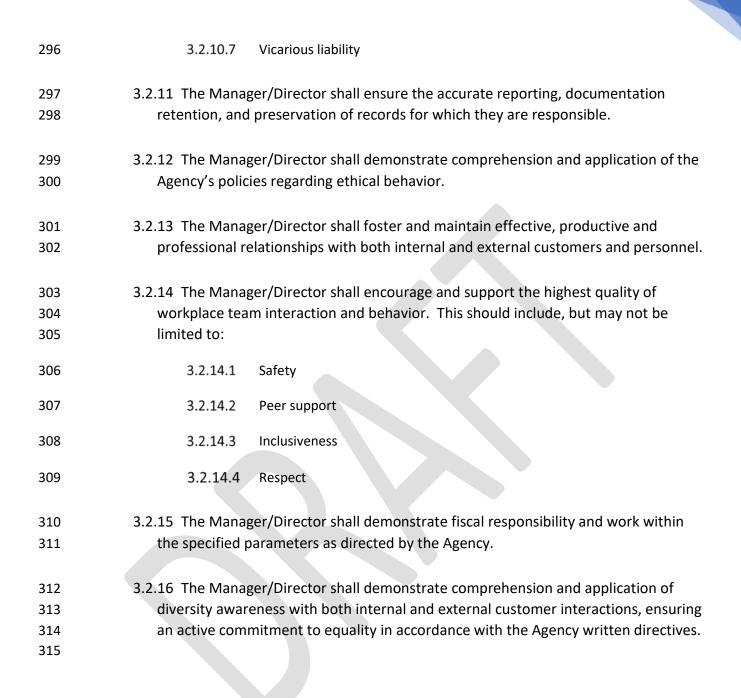
- 246
 2.4.1 The Agency shall encourage and support professional development of the
 247 Manager/Director through the identification and provision of networking
 248 opportunities within the public safety community, as well as the community
 249 within which services are provided.
- 250 2.4.2 The Agency should, whenever possible, subscribe to professional publications251 and make those publications available to its employees.
- 252
- 253

254			Chapter Three
255			Organizational Integrity
256	3.1	Scope	
257 258 259		missio	apter discusses the issues related to organization integrity. Topics include the n and values of the profession in general and the agency specifically, as well as ope of the Manager/Director's authority, confidentiality and liability.
260	3.2	Organ	nizational Integrity Overview
261 262		3.2.1	The Manager/Director shall demonstrate an understanding of the Agency's mission, values, and vision.
263 264		3.2.2	The Manager/Director shall comply with the Agency's expectations of professional conduct.
265 266		3.2.3	The Manager/Director shall demonstrate a comprehensive knowledge of the duties and essential functions of the position.
267 268		3.2.4	The Manager/Director shall act within their scope of authority as defined by the Agency.
269 270 271		3.2.5	The Manager/Director shall demonstrate proper application of the Agency's written directives.

272 273	3.2.6	The Manager/Director shall demonstrate an ability to work within the Agency's Chain of Command.
274 275	3.2.7	The Manager/Director shall comply with mandatory professional requirements as identified by the Agency. ³
276 277	3.2.8	The Manager/Director shall adhere to applicable local, state, federal and tribal statutes and codes as appropriate.
278 279 280 281	3.2.9	The Manager/Director shall demonstrate comprehension and application of the Agency's confidentiality policies and rules regarding the retention, discussion, or release of information acquired in the workplace to the public, the media or others. Such information should include, but is not limited to:
282		3.2.9.1 Data systems accessible through local, state or federal networks
283		3.2.9.2 Information contained in calls for service
284		3.2.9.3 Information gained through the 9-1-1 or Enhanced 911 (E9-1-1) system
285		3.2.9.4 Records Management Systems
286		3.2.9.5 System security ⁴
287 288 289	to s	The Manager/Director shall demonstrate comprehension of the liabilities specific ystems issues related to overall Agency operations. This should include, but may be limited to:
290		3.2.10.1 Negligence
291		3.2.10.2 Negligent assignment
292		3.2.10.3 Negligent entrustment
293		3.2.10.4 Negligent retention
294		3.2.10.5 Negligent supervision
295		3.2.10.6 Negligent training

³ Applies to information regarding local, state, federal and tribal mandates, industry certifications, standards, etc.

⁴ May include network keys, encryption keys, source codes, etc.



		15
316		Chapter Four
317		General Knowledge and Skills
318	4.1	Scope
319 320 321 322 323		The Manager/Director should be cognizant of all relevant standards and regulations governing public safety systems including those of APCO, the Federal Aviation Administration (FAA), the Federal Communications Commission (FCC), National Emergency Number Association (NENA), NFPA, OSHA, and the Commission on Accreditation for Law Enforcement Agencies (CALEA).
324	4.2	Knowledge of the Manager/Director
325 326 327		4.2.1 The following general areas of knowledge have been identified for the Manager/Director. At minimum, The Agency shall require the Manager/Director to demonstrate proficiency in the following areas:
328		4.2.1.1 Applicable Standards
329		4.2.1.2 Basic Communications
330		4.2.1.3 Business Math
331 332		4.2.1.4 Criminal Justice Information System (CJIS)/National Crime Information Center (NCIC)
333		4.2.1.5 Computer Programs
334		4.2.1.6 Contract Negotiations
335		4.2.1.7 Demographics of Jurisdiction
336		4.2.1.8 Department Heads
337		4.2.1.9 Dispatching Experience
338		4.2.1.10 Emerging Technology
339		4.2.1.11 Familiar with Executed Agreements
340		4.2.1.12 General Accounting

341	4.2.1.13	Geography of Jurisdiction
342	4.2.1.14	Human Resource Management
343	4.2.1.15	Liability Issues
344	4.2.1.16	Local Politics
345	4.2.1.17	Local, State and Federal Laws
346	4.2.1.18	Mental Health
347	4.2.1.19	Next Generation 9-1-1 (NG9-1-1)
348	4.2.1.20	Personality Types
349	4.2.1.21	Personnel Management
350	4.2.1.22	Policies and Procedures
351	4.2.1.23	Public Safety Culture
352	4.2.1.24	Radio and Phone Operations
353	4.2.1.25	Continuity of Operations Planning (COOP)
354	4.3 Skills of the Ma	anager/Director
355 356		orming Managers/Directors have been identified as demonstrating the s and abilities:
357	4.3.1.1	Analysis
358	4.3.1.2	Budget development and maintenance
359	4.3.1.3	Computer
360	4.3.1.4	Decision making
361	4.3.1.5	Delegation
362	4.3.1.6	Interpersonal communications (verbal and written)
363	4.3.1.7	Leadership
364	4.3.1.8	Listening

365	4.3.1.9	Motivational
366	4.3.1.10	Multi-tasking
367	4.3.1.11	Organization
368	4.3.1.12	Project management

- 369 4.3.1.13 Public speaking
- 370 4.3.1.14 Resource management
- 371 4.3.1.15 Time management

372				
373		Chapter Five		
374			Prof	fessional Competence
375	5.1	Scop	e	
376 377 378 379 380 381 382		enhand compo for dev Comm and fad	cing the profes ments have bee veloping, maint unications Mar cilitating the de	is those components within Public Safety Communications critical for sional competence of all Public Safety Manager/Directors. These en identified, during the occupational analysis process, as being necessary taining and enhancing the knowledge and skills of the Public Safety nager/Director. While the Agency has some responsibility for supporting evelopment of the Manager/Director's professional competence, this ry accountability on the individual Manager/Director.
383	5.2	Training and Certifications		tifications
384 385		5.2.1	_	er/Director shall complete and maintain training and certifications, as by the Agency.
386	5.3	Caree	er Developn	nent
387 388 389		5.3.1	-	er/Director shall take responsibility for their own professional career It by actively seeking opportunities to enhance their job knowledge
390 391		5.3.2	The Manage the Agency.	er/Director shall identify professional goals that can be supported by
392 393		5.3.3	-	er/Director shall take advantage of career development opportunities by the Agency.
394 395 396		5.3.4	within the p	er/Director should take advantage of opportunities to network both ublic safety community and within the community in which they e may include, but are not limited to:
397			5.3.4.1	Attend Peer Meetings
398			5.3.4.2	Attend Professional Conferences

399			5.3.4.3 Cultivate Professional Relationships	
400 401 402		5.3.5	The Manager/Director should review professional publications and resources to enhance professional competence and remain current on trends within the profession.	
403	5.4	Comp	pliance	
404 405		5.4.1	The Manager/Director shall comply with department, local, state, federal and tribal regulations.	
406 407 408		5.4.2	The Manager/Director shall demonstrate the ability to operate within all applicable written directives and plans regarding operations established by and for the Agency.	
409 410 411		5.4.3	The Manager/Director shall remain current and informed of all of the Agency's written directives including relevant public safety and homeland security initiatives.	
412 413		5.4.4	The Manager/Director shall demonstrate the appropriate application of the Agency's written directives.	
414 415		5.4.5	The Manager/Director shall recommend updates to the Agency's written directives as appropriate.	
416	5.5	Perfo	ormance Standards	
417 418		5.5.1	The Manager/Director shall demonstrate the ability to meet and/or exceed performance standards set by the agency.	
419 420		5.5.2	The Manager/Director shall demonstrate competency of the applicable skills detailed in Chapter 4, Section 4.3-General Skills of the Manager/Director.	
421 422 423		5.5.3	The Manager/Director shall actively seek and be receptive to feedback and review of their performance.	
424				



425 5.6 Team Building

- 426 5.6.1 The Manager/Director shall demonstrate knowledge and competency in being a 427 team member.
- 4285.6.2The Manager/Director shall demonstrate knowledge and competency in429developing and managing effective teams.

430

APCO Candidate ANS 3.109.3.202X: Core Competencies and Minimum Training Standards for Public Safety Communications Manager/Director

		21		
431		Chapter Six		
432		Public Safety Manager/Director		
433		Training Requirements		
434	6.1	соре		
435 436 437		This chapter addresses the duties identified for Public Safety Communications Manager/Director through the occupational analysis process. Training shall ensure that the Manager/Director can demonstrate proficiency in these duties.		
438	6.2	Nanagement and Administration		
439		.2.1 The Manager/Director shall demonstrate proficiency in the following:		
440		6.2.1.1 Effectively manage the agency's administrative functions.		
441		6.2.1.2 Administer written directives.		
442		6.2.1.3 Manage the budget process.		
443		6.2.1.4 Develop and maintain long-term strategic plans.		
444		6.2.1.5 Identify industry trends.		
445		6.2.1.6 Develop, implement, evaluate and review the annual work plan.		
446		6.2.1.7 Collaborate with both internal and external agency customers		
447		6.2.1.8 Represent the agency at meetings		
448		6.2.1.9 Develop, implement, and maintain a QA Program.		

	22
449	6.2.1.10 Analyze operational efficiencies.
450	6.2.1.11 Manage and develop agency reports.
451	6.2.1.12 Comply with local or state records retention requirements.
452	6.2.1.13 Comply with the Freedom of Information Act, public disclosure
453 454	regulations and relevant local and state laws regarding release of public information.
455	6.2.1.14 Develop and administer the agency's work schedule.
456	6.2.1.15 Ensure regulatory compliance. These may include, but are not limited
457	to:
458	Agency CJIS information
459	Agency licenses
460	FCC Rules and Regulations
461	Local, State, Federal or Tribal mandates
462	Records Requests
463	6.2.1.16 Oversee the payroll process.
464	6.2.1.17 Support governance structure.
465	6.2.1.18 Manage agency contracts and other written agreements (i.e.,
466 467	memoranda of agreement, memoranda of understanding, inter-local
467	agreements, and employment/labor contracts).
469	
470	
471	
472	
473	



474 6.3 Infrastructure Management

475 476		6.3.1	The Manager/Director shall demonstrate the ability to manage the communications infrastructure.
477 478		6.3.2	The Manager/Director shall demonstrate the ability to manage critical systems and facilitate the maintenance of those systems.
479 480		6.3.3	The Manager/Director shall demonstrate the ability to develop and maintain the COOP.
481 482		6.3.4	The Manager/Director shall demonstrate the ability to maintain equipment and technology.
483 484		6.3.5	The Manager/Director shall demonstrate the ability to manage changes to facilities and related technological systems and equipment.
485 486		6.3.6	The Manager/Director shall demonstrate the ability to ensure proper maintenance on communications buildings and related facilities.
487	6.4	Huma	an Resource Management
488 489		6.4.1	The Manager/Director shall demonstrate the ability to manage human resources.
490		6.4.2	The management of human resources may include, but is not limited to:
491			6.4.2.1 Discipline
492			6.4.2.2 Hiring process including recruitment, testing and background checks
493			6.4.2.3 Promotions

- Regulatory compliance including compliance with federal laws including but not 494 6.4.3 limited to the ADA, EEOC, FLSA, FMLA and workplace safety. 495
 - The Manager/Director shall demonstrate the ability to facilitate staff 6.4.4 development. This may include, but is not limited to:

- 502 6.4.4.5 Professional/Personal Development Plans
- 6.4.5 The Manager/Director shall demonstrate the ability to administer the 503 performance appraisal process. 504
- 6.4.6 The Manager/Director shall demonstrate the ability to manage labor relations. If 505 applicable the Manager/Director shall demonstrate the ability to effectively manage 506 relationships with bargaining units. 507

496 497 6.4.4.1 **Employee certifications** 498 499 6.4.4.2 Employee recognition 500 6.4.4.3 Mentoring 501 6.4.4.4 Training



Acronyms

510	ANS	American National Standards
511	ANSI	American National Standards Institute
512	ΑΡϹΟ	Association of Public-Safety Communications Officials
513	ADA	Americans with Disabilities Act
514	AHJ	Authority Having Jurisdiction
515	CALEA	Commission on Accreditation for Law Enforcement Agencies
516	CISM	Critical Incident Stress Management
517	EAP	Employee Assistance Program
518	ECC	Emergency Communications Center
519	EEOC	Equal Employment Opportunity Commission
520	СООР	Continuity of Operations Planning
521	E9-1-1	Enhanced 9-1-1
522	FCC	Federal Communications Commission
523	FLSA	Fair Labor Standards Act
524	FMLA	Family Medical Leave Act
525	FOIA	Freedom of Information Act
526	НІРАА	Health Insurance Portability and Accountability Act
527	NENA	National Emergency Number Association
528	NFPA	National Fire Protection Agency
529	OSHA	Occupational Safety and Health Administration
530	NCIC	National Crime Information Center
531	NG9-1-1	Next Generation 9-1-1
532	QA	Quality Assurance
533	SDC	Standards Development Committee
534	SOP	Standard Operation Procedures
535		

GLOSSARY

537	Agency	The hiring authority also referred to as the Authority Having Jurisdiction (AHJ).		
538		The Agency or body that defines the roles, responsibilities, written directives,		
539		and performance standards that direct the activity of the Public Safety		
540		Manager/Director. In multi-discipline centers, the Agency governs the operation		
541		providing call taking/dispatch and related services to customer agencies; in		
542		single discipline centers, a single Agency may direct these services for one or		
543		more departments within a service area. Both have the duty to define training		
544		appropriateness, content, format, and continuing education requirements.		
545		appropriateness, content, format, and continuing cadeation requirements.		
546	ADA	The Americans With Disabilities Act Title II. A Federal law that requires all ECCs to		
547		provide direct and equal access to emergency telephone services to individuals with		
548		disabilities who use Telecommunications Devices for Deaf (TTY/TDDs) and other		
549		communication services.		
550				
551				
552	Core Competency The unique traits, requisite knowledge, comprehension and application of skills, and			
553		situational analysis leading to the appropriate response to the caller, co-worker, other		
554		public safety stakeholders ⁵ , or event(s) consistent with general practices and locally		
555		defined parameters.		
556				
557	Demographics	Characteristics and cultural composition of the service area.		
558				
559	ECC	Emergency Communications Center (ECC). A facility with capabilities that include		
560		intelligence collection and monitoring, 9-1-1 multimedia traffic processing, full scale		
561		dispatch, and incident command capabilities. ⁶		
562	FLSA	Fair Labor Standards Act. A Federal law, sometimes called the overtime law, that		
563		ensures that wages are paid for all hours worked and that all overtime hours, overtime		
564		pay and collected unpaid overtime due is paid to wage earners. ⁷		
565				
566	Knowledge	Fundamental understanding one must have to perform a specific task.		
567				
568				

⁵ May include, but is not limited to: law enforcement officers, fire fighters, emergency medical technicians, paramedics, emergency management personnel.

⁶ P43 Report

⁷ U.S. Department of Labor –Laws – Fair Labor Standards Act

569 570 571 572	Liability	The condition of being or potentially being subject to an obligation; condition of being responsible for a possible, or actual loss, penalty, evil expense, or burden; condition which creates a duty to perform an act immediately or in the future. ⁸
573 574 575 576 577	,	Vicarious Liability A legal doctrine referring to the imposition of liability on one person for the actionable conduct of another based solely on a relationship between the two persons ⁹ . For example, the liability of an employer for the acts of an employee.
578 579 580 581 582	Negligence	"Failure to use such care as a reasonably prudent and careful person would use under similar circumstances; it is the doing of some act which a person of ordinary prudence would not have done or the failure to do something a person of ordinary prudence would have done under similar circumstances". ¹⁰
583 584 585 586 587	Negligent Assig	ment: Assigning someone to a task or job for which they are not skilled or trained. For example, assigning someone to the position of Manager/Director who has not been properly trained or allowing an employee to perform a function for which they are not qualified.
588 589 590 591	Negligent Entru	ustment Failure to control dangerous equipment or devices entrusted to an employee or allowing an employee to use a piece of equipment for which they have not been trained.
592 593 594	Negligent Reter	ntion Failure to terminate an employee who is demonstrably unsuitable for the job based upon agency standards.
595 596 597 598	Negligent Supe	rvision Failure to coordinate, control, or direct trainee conduct that may cause injury. This can include failure to use reasonable care in addressing and documenting misconduct.
599 600 601 602	Negligent Train	ing Failure to sufficiently train the employee so that they can perform their job safely. This may include insufficient training or if the employee is not trained in accordance with accredited ANS.
603 604	PSAP	Public Safety Answering Point (PSAP). See ECC.
605 606 607 608 609	Manager/Direc	tor The Public Safety Communications Manager/Director. One who is responsible for leading and directing all aspects of a public safety communications center, while effectively utilizing leadership skills, resources, and partnerships to successfully provide emergency communications service.

 ⁸ Black's Law Dictionary Sixth Edition
 ⁹ Black's Law Dictionary Sixth Edition
 ¹⁰ Black's Law Dictionary Sixth Edition

- 610 Supervisor Public Safety Communications Supervisor. The individual employed by a Public Safety Communications Center to provide leadership and guidance to employees to achieve the Agency's mission, values, and vision.
 613 614 Shall Within the context of this standard, "shall" indicates a mandatory requirement.
- 616 **Should** Within the context of this standard, "should" indicates a recommendation.
- 617
- 618 Written Directives A set of Agency specific policies, procedures, rules, regulations, and guidelines.
- 619



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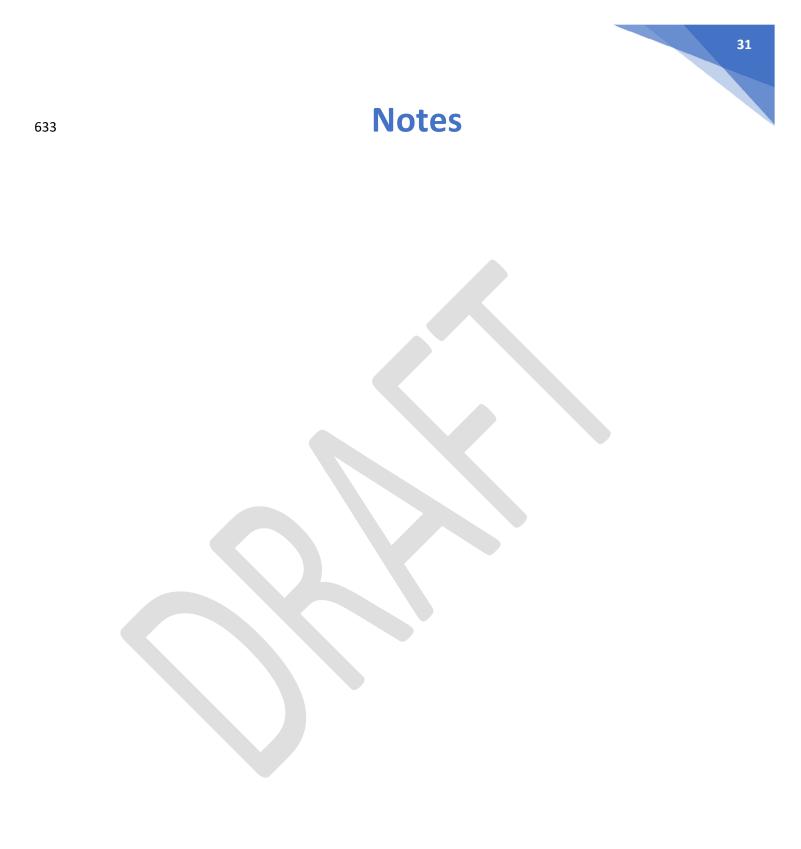
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